Learning, Marginalization, and Improving the Quality of Education in Low-income Countries

Edited by Daniel A. Wagner, Nathan M. Castillo and Suzanne Grant Lewis

> Second volume in the series Learning at the Bottom of the Pyramid



https://www.openbookpublishers.com

© 2022 Daniel A. Wagner, Nathan M. Castillo and Suzanne Grant Lewis. Copyright of individual chapters is maintained by the chapter's author.



This work is licensed under an Attribution-NonCommercial 4.0 International (CC BY-NC 4.0). This license allows you to share, copy, distribute and transmit the text; to adapt the text for non-commercial purposes providing attribution is made to the authors (but not in any way that suggests that they endorse you or your use of the work). Attribution should include the following information:

Daniel A. Wagner, Nathan M. Castillo and Suzanne Grant Lewis, *Learning, Marginalization, and Improving the Quality of Education in Low-income Countries*. Cambridge, UK: Open Book Publishers, 2022. https://doi.org/10.11647/OBP.0256

Copyright and permissions for the reuse of many of the images included in this publication differ from the above. This information is provided in the captions and in the list of illustrations.

In order to access detailed and updated information on the license, please visit https://doi.org/10.11647/OBP.0256#copyright

Further details about Creative Commons licenses are available at http://creativecommons.org/licenses/by-nc/4.0/

All external links were active at the time of publication unless otherwise stated and have been archived via the Internet Archive Wayback Machine at https://archive.org/web

Digital material and resources associated with this volume are available at https://doi. org/10.11647/OBP.0256#copyright

Every effort has been made to identify and contact copyright holders and any omission or error will be corrected if notification is made to the publisher.

ISBN Paperback: 9781800642003 ISBN Hardback: 9781800642010 ISBN Digital (PDF): 9781800642027 ISBN Digital ebook (epub): 9781800642034 ISBN Digital ebook (mobi): 9781800642041 ISBN Digital ebook (XML): 9781800642058 DOI: 10.11647/OBP.0256

Cover design by Anna Gatti.

Afterword

The Challenge Ahead for Learning at the Bottom of the Pyramid

Rachel Hinton and Asyia Kazmi

The chapters within this book present a stark reality. Among other sobering statistics, in a high-income country, 9 out of 10 children will be able to read by age 10; in a low-income country, 9 out of 10 will not (UIS, 2019). And, in an indictment of the effectiveness of school systems, it is not just out-of-school children who are disadvantaged. The majority of those who aren't learning sufficiently are actually in school.

It's clearer now than ever before: In the push to achieve the United Nations SDG4—quality education for all—we must shift our focus from *access* to schools to the *quality* of learning therein, while paying particular attention to those who are typically under-served or left behind. This includes those who may be deprioritized due to income, locality, gender, disability, refugee status, or those not in school due to early marriage, homelessness, or other challenges. Those, in other words, at the "bottom of the pyramid".

The term "bottom of the pyramid" (BOP) acknowledges that there is a significant population of children with the least amount of power and resources. Naming this reality and making the scale of the challenge salient can play, as this book points out, a key part in catalyzing change. In every region, country, district, school, and class, there are those who fall behind or who are at risk of falling behind. It is how we identify, target, and support these children that marks a true commitment to equity, and a willingness to be held accountable. As we examine how to reach children at the BOP, a critical issue to keep in mind is one raised by Beeharry (2021): namely, how can domestic spending of governments be most effectively deployed to address this worsening learning crisis? It is by supporting governments to implement policies informed by the evidence presented in this volume and elsewhere that policymakers can help ensure education systems reach, and effectively teach, the most marginalized.

This volume, in our view, supports the emergence of five key issues that are important for all educational systems in order to reach those at the BOP in a meaningful way. These include:

- Face the reality of the learning crisis: Policymakers and funders need to appreciate the detrimental impact of poor literacy and numeracy skills on all other education and training priorities of their country. The global goal on learning is seriously off-track; and it is off-track for the large majority of children in the poorest countries. Systems must pivot so that policies address the needs of these children, and relentlessly and regularly ask, from the individual classroom to the national policy level, who is not learning and how to help them do so, aligning curriculum, assessment, and instruction in order to achieve this learning goal.
- 2. Collect data to understand the problem: These efforts require better quality and disaggregated data in order to see what is currently going wrong, where, and for whom. This needs to be accompanied by evidence that is produced locally by national researchers who understand the nuance of local issues, and are best placed to support uptake of findings. The gaps in funding and bias in the commissioning of research is a challenge that can and should be addressed.
- 3. Act based on evidence of what is most likely to work: We need to better incentivize the adoption of interventions that promote instructional coherence, namely, those that align curriculum, assessment, and teaching in order to rapidly improve learning outcomes. In this book there are many examples, such as utilizing assessment tools to continuously track students' learning and adapt instruction accordingly.

This should involve, for example, systemizing assessmentinformed-instruction; providing ongoing support to teachers through coaching and ensuring that training provides teachers with practical experiences applicable in the classroom; supporting students with learning difficulties; providing mother-tongue instruction; and supplying trained teachers to rural areas.

- 4. **Support governments to implement effectively at scale:** Given the many urgent, competing priorities in the government's inbox, we need to be more effective and coordinated in communications to accelerate adoption of cost-effective policies and practices. There is increasing demand from policymakers (e.g., Building Evidence in Education group) for succinct and focused evidence synthesis, making better use of compelling data visualizations and smart technology to inform decision-making.
- 5. Research the drivers of scale: Finally, there is a need to understand how to scale up the many promising emerging innovations from civil society, the private sector, and government programs. We know a great deal about what works, but we need to learn from each other and advance the body of knowledge on how to improve learning outcomes at scale, for the most underserved. This will require support to implement science and replication studies in education, as is typically done in the health sector. We need to better understand not only which interventions work, but also the factors that create an enabling environment for successful scale-up and national adoption.

In sum, this volume in an important contribution to the global need for improved and time-sensitive information on key pedagogical issues, and better ways to understand how to improve outcomes for the underserved and the most marginalized in today's world. This process is complex, and involves many factors related to local historical, political, and economic contexts. As we move forward, collective efforts should focus on equipping all children with the learning of basic skills that are a gateway to much wider opportunities. This should be seen as a moral imperative for us all.

References

- Beeharry, G. (2021). The pathway to progress on SDG 4 requires the global education architecture to focus on foundational learning and to hold ourselves accountable for achieving it. *International Journal of Educational Development*, 82. https://www.sciencedirect.com/science/article/pii/S07380 59321000286
- Building Evidence Funding Group. (n.d.). https://www.worldbank.org/en/ topic/education/brief/building-evidence-in-education
- UNESCO Institute for Statistics (UIS). (2019). More than one-half of children and adolescents are not learning worldwide. http://uis.unesco.org/sites/default/files/documents/fs46-more-than-half-children-not-learning-en-2017.pdf

- Fig. 1. Proportion of LMICs taking measures to include 14 disadvantaged populations in distance learning during the COVID-19 pandemic in 2020. Source: UNESCO (2020).
- Fig. 2. Access and learning by wealth over time in Ethiopia. Source: 18 Created by authors with data from the World Inequality Database on Education.
- Fig. 3. Budgetary interventions for primary and secondary school 29 education for children with disabilities—selected states (millions of Rupees).

Chapter 3

Fig. 1.	Ranking difficulty of teaching math topics.	82
Fig. 2.	Ranking difficulty of teaching reading.	83

- Fig. 1. Differing levels of access to devices for low-, middle-, and 116 high-income populations.
- Fig. 2 Share of countries implementing remote learning policies at 121 the pre-primary to upper-secondary levels of education, by technology and country income group, during COVID-19.
- Fig. 3 Percent of countries reporting data for select education 129 indicators at five-year increments, 1970–2013.

Fig. 1.	Comparison of Gini measures at t_0 and t_1 to chart improvement.	168
Fig. 2.	Non-readers at t_0 and t_1 .	170
Fig. 3.	Mean reading fluency at t_0 and t_1 .	170
Fig. 4.	Changes in the mean and changes in inequality.	171
Fig. 5.	Shifts in Lorenz curves in response to successful interventions.	173

Chapter 6

- Fig. 1. Country mapping of learning exclusion relative to median 184 score (PISA database). Note: Countries depicted are those that are present for all PISA cycles between 2009–2018. Median PISA scores are calculated by averaging the median score over all four cycles. Learning exclusion is operationalized as the percentage difference between the median score and 10th percentile for each country.
- Fig. 2. Development of learning exclusion relative to median 185 score between 2012 and 2018 selected countries (PISA database). Note: For legibility, the only countries included were those above or below a specific threshold in terms of their development in relative median PISA scores or learning exclusion between the 2012 and 2018 PISA waves. The results for all other countries are available upon request.
- Fig. 3 Development of the pyramid between 2000 and 2018— 187 selected countries (PISA database).

Chapter 7

Fig. 1. Public education spending estimates, constant 2011 PPP 195 dollars (billions), 1999–2017. Source: World Bank calculations based on World Development Indicators, UIS, and IMF online databases. Note: Total spending is estimated using income group averages of GDP and public education spending as a share of GDP.

- Fig. 2. Public education spending per child (constant 2015 PPP \$), 196 1998–2001 to 2014–17. Real spending per child has generally risen in low-income and middle-income countries, but the gap between income groups has widened. Source: World Bank calculations using UIS and IMF online databases. Note: LIC = low-income country, LMIC = lower-middle-income country, and UMIC = upper-middle-income country.
- Fig. 3. Rapid population growth will put significant pressure on 198 government education budgets. Source: United Nations Population Division (2019). Note: School-aged population includes children between 5 and 24 years of age. World Bank income group classifications are used to group countries and are as follows: LIC=low-income country, LMIC = lower-middle-income country, UMIC = upper-middle-income country. SSA = sub-Saharan Africa.
- Fig. 4. Education as a share of total government budget, and 200 government spending as a share of GDP in low- and lower-middle-income countries (%), 2014–17. Fiscal space for mobilizing greater funding for education varies considerably. Source: World Bank calculations based on World Development Indicators, UIS, and IMF online databases.
- Fig. 5. Differences in education participation imply that public 203 funding for education is distributed unequally. Source: Lefthand panel: UNICEF (2020). Right-hand panel: Burundi: Tsimpo & Wodon (2014). Pakistan: Asghar & Zahra (2012).
- Fig. 6. Education spending inequalities are large and can reinforce 204 existing patterns of poverty and disadvantage. Source: Left-hand panel: Manuel et al. (2019) and various World Bank Public Expenditure Reviews. Right-hand panel: Manuel et al. (2019).
- Fig. 7. Association between spending per child and enrollment- 209 adjusted learning. Source: World Bank calculations based on HCI, UIS, and IMF data. Note: The stochastic frontier is drawn from data and analytical work described in Al-Samarrai et al. (2019).
- Fig. 8. Elementary school per-student funding by source, 2013 and 213 2013/14 school year. MOOE refers to maintenance and other operating expenses. Funds that schools receive do not reduce inequalities in overall school funding in the Philippines. Source: World Bank (2016).

Fig. 9. Proportion of lowand middle-income countries by 214 Public Expenditure and Financial Accountability 2010-2015. (PEFA) rating, Source: Public Expenditure and Financial Accountability database. Notes: A four-point ordinal scale based on specific criteria for each dimension is used to score country performance.

Chapter 8

- Fig. 1. Percentage of general secondary school students at "good" and 251 "excellent" levels in mathematics, by degree of involvement in the PMLE. Source: Data obtained from UPEPE (2012).
- Fig. 2. Percentage of general secondary students at "good" and 251 "excellent" levels in Spanish, by degree of involvement in the PMLE. Source: Data obtained from UPEPE (2012).
- Fig. 3. Percentage of telesecondary students at "good" and 252 "excellent" levels in mathematics, by degree of involvement in the PMLE. Source: Data obtained from UPEPE (2012).
- Fig. 4. Percentage of telesecondary students at "good" and 252 "excellent" levels in Spanish, by degree of involvement in the PMLE. Source: Data obtained from UPEPE (2012).
- Fig. 5. Full-time schools, 2017–2019. Source: Prepared by the authors 255 using varied sources.
- Fig. 6. Puebla's ranking relative to both rich and poor states. Source: 260 Data from SEP, ENLACE 2006 to 2013, and PLANEA 2015.

Chapter 10

Fig. 1. Linguistic diversity index of India. 297
Fig. 2. Distribution of languages in India—comparative strength. 298 Source: the authors.
Fig. 3. A model of learning in diverse linguistic contexts of India. 303

Source: based on the work of P. Banerjee (co-author).

Chapter 11

Fig. 1. Characteristics of indigenous knowledge. Source: the author. 313

- Fig. 1. Net intake and enrollment rates in Ivory Coast from 2014/15 328 to 2019/20. Source: Ministry of National Education, Technical Education and Vocational Training (2014, 2015, 2016, 2017, 2018, 2019, 2020).
- Fig. 2. Repetition and dropout rates in Ivory Coast from 2016/17 to 329 2019/20. Source: Ministry of National Education, Technical Education and Vocational Training (2014; 2015; 2016; 2017; 2018; 2019; 2020).
- Fig. 3. Evolution of the number of Islamic schools integrated in Ivory 334 Coast's public system from 2017 to 2020. Source: Ministry of National Education, Technical Education and Vocational Training (2018; 2019; 2020).
- Fig. 4. Evolution of the integration of children with disabilities in 338 public schools from 2016 to 2020. Source: Ministry of National Education, Technical Education and Vocational Training (2016; 2017; 2018; 2019; 2020).
- Fig. 5. Number of children allowed to enroll without a birth certificate 339 from 2015 to 2020. Source: Ministry of National Education, Technical Education and Vocational Training (2016; 2017; 2018; 2019; 2020).

Chapter 15

- Fig. 1. Distribution of study population by KCPE examination scores 388 and type of primary school attended.
- Fig. 2. Distribution of school leavers by type of primary and category 390 of secondary schools attended.

- Fig. 1. Proportions of over-age, right-age, and under-age learners 408 (KCPE 2016–2019).
- Fig. 2. Proportions of over-age, right-age, and under-age learners 408 (KCSE 2016–2019).

- Fig. 1. Primary Gross and Net Enrollment Rates for counties in 421 Kenya (MoEST, 2014). Source: the author.
- Fig. 2. Secondary Gross and Net Enrollment Rates for marginalized 422 counties (MoEST, 2014). Source: the author.
- Fig. 3. GER and poverty levels in education marginalized counties 425 (KNBS, 2015; 2018).
- Fig. 4. Primary-level completion rate by gender. 427
- Fig. 5. Access to digital learning materials during the COVID-19 435 pandemic. Source: Uwezo (2020).

Table 1.Mean scores for Lebanese students compared to OECD 58
average (OECD, 2018a, p.1).

Chapter 5

Table 1.	Inequality measures.	157
Table 2.	Range of inequality measure results, PRIMR.	164
Table 3.	Range of inequality measure results, Tusome.	166

Chapter 7

Box 1	Differences in district revenue result in large differences in	205
	education spending and quality in Indonesia.	
Box 2	The "pupil premium" in England.	208

- Table 1.Percentage of children in poverty in Mexico (2018).227
- Table 2.Students, teachers, and schools in preschool, primary, and 230
secondary education (2018–2019).
- Table 3. Preschool, primary, and secondary education students and 234 schools by type of service at national level and in rural localities (2018–2019).
- Table 4.Percentage of sixth-grade students by school type and level 235
of educational attainment achieved in the domains evaluated
in the PLANEA-SEN tests (2018).

- Table 5. Percentage of third-grade secondary students by level of 236 educational attainment attained in domains as assessed on Plan-ELSEN Tests by type of school (2017).
- Table 6. School attendance rate, percentage of population with 239 complete education levels, and school attendance rate at educational level typically corresponding to age by selected subpopulation (2018).
- Table 7. Federal spending on basic education by budget program 245 (millions of pesos) (spent in 2018; planned for 2019 and 2020).

Table 1.Girl's completion rates in primary and lower-secondary 325school in Ivory Coast from 2013 to 2019.

326

- Table 2. Overall birth registration rate.
- Table 3.Characteristics of COSS aged between 6 and 11 years old in 3272012.
- Table 4.Children denied enrollment in CP1 in Ivory Coast from 329
2015–2019.
- Table 5. Levels of the compliance analysis for Islamic faith-based 334 schools.
- Table 6.Number of school kits distributed to primary school students336from 2016 to 2020.
- Table 7.Evolution of the number of open outreach schools from 2012337to 2019.

- Table 1.Distribution of school leavers by type of primary school 386
attended and KCSE examination year.
- Table 2.KCSE mean score distribution between top and bottom 386performance quarters by type of primary school attended.
- Table 3.Distribution of study population by KCPE examination 387marks and type of primary school attended.
- Table 4.KCSE mean grade distribution by marks scored in KCPE 388
examinations.
- Table 5.Distribution of KCSE mean grade by category of secondary 389
school attended.